

Message Text

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ACTION EUR-10

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TO SECSTATE WASHDC 9165

INFO AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY TEL AVIV

AMEMBASSY THE HAGUE

USMISSION EC BRUSSELS

C O N F I D E N T I A L BRUSSELS 6560

LIMDIS

E.O. 11652: GDS

TAGS: PFOR, EEC, XF, BE

SUBJECT: ISRAELI MEMORANDUM TO EC-NINE ON MID-EAST DECLARATION

1. ISRAELI AMBASSADOR ALON HAS GIVEN ME A COPY OF A MEMORANDUM FROM WHICH HE SPOKE TO FOREIGN MINISTRY POLITICAL DIRECTOR DAVIGNON SUNDAY EVENING NOVEMBER 111 SETTING FORTH THE ISRAELI POSITION WITH RESPECT TO THE EC-NINE MID-EAST DECLARATION. (THE STATEMENT OF THE ISRAELI POSITION IS APPARENTLY THAT ANTICIPATED IN PARAGRAPH THREE OF BRUSSELS 6408 (NOTAL) WITH A VIEW TO OPENING AN ISRAELI-EC-NINE DIALOGUE.) THE ISRAELI MEMORANDUM REJECTS THE EC-NINE DECLARATION, COMPARES UNFAVORABLY THE ASSISTANCE OF SOVIET ALLIES TO SOVIET POLICY WITH THAT OF US ALLIES TO THE US, AND NOTES THAT ISRAEL CANNOT
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ACCEPT POSITIONS ADOPTED WITHOUT CONSULTATION WITH THE

COUNTRIES CONCERNED. IT CHARACTERIZES THE EC-NINE DECLARATION AS THE SAME KIND OF "DIKTAT" TO WHICH THE EUROPEANS HAVE SO OFTEN DECLARED THEMSELVES OPPOSED.

2. ALON SAID DAVIGNON TOOK ISRAEL'S FIRM STATEMENTS WITHOUT DEMUR AND TOLD ALON THAT, WHILE ISRAEL ENJOYED THE EUROPEANS' SYMPATHY, THE EUROPEANS WERE TRYING TO MAINTAIN AN EVEN HAND, THE OBJECTIVE OF WHICH WAS TO BE SUPPORTIVE OF A LASTING AND JUST PEACE. DAVIGNON TOLD ALON THAT THE EC-NINE FOREIGN MINISTERS' MEETING NOVEMBER 20 WOULD HAVE THE TEXT OF ALON'S PAPER WHEN IT TAKES UP THE MID-EAST, AND DAVIGNON EXPECTED THE MEETING TO RESULT IN A PROPOSAL FOR THE OPENING OF CONSULTATIONS WITH ISRAEL.

3. ALON TOLD DAVIGNON THAT ISRAEL WAS PREPARED FOR SUCH CONSULTATIONS, BUT THEY WOULD HAVE TO QTE START FROM SCRATCH UNQTE. ALON COMMENTED TO ME THAT HE THOUGHT EUROPEAN GOVERNMENTS WERE NOW UNDER SUCH PRESSURE FROM DOMESTIC OPINION THAT INDEED THEY MIGHT FORGET ABOUT THE EC-NINE DECLARATION. ALON THOUGHT THE FRENCH MIGHT POSSIBLY OBJECT TO SUCH CONSULTATIONS, BUT THE CONSULTATIONS WOULD PROBABLY BEGIN SINCE "THERE WAS NOW NOTHING LEFT OF THE FRENCH GAULLIST POLICY EXCEPT ITS PRO-ARAB STANCE."

4. IN CONCLUSION ALON SAID THAT HE FELT THE UNITED STATES WAS NOW IN A BETTER POSITION THAN IT HAD EVER BEEN TO WORK FOR A REAL, LASTING SETTLEMENT IN THE MID-EAST BUT THAT THE LEADERSHIP MUST COME FROM THE US. FOR AT NO TIME, HE SAID, IS THE US BEEN SO STRONG AND THE EUROPEANS SO WEAK.

5. FOLLOWING IS THE FRENCH TEXT OF THE ISRAELI MEMORANDUM:

BEGIN TEXT

1. LA DECLARATION DES MINISTRES DES AFFAIRES ENTRANGERES DES NEUF PAYS DE LA COMMUNAUTE EUROPEENNE, EN DATE DU 6 NOVEMBRE 1973, MANQUE D'EQUILIBRE, CE QUI A ETE CONFIRME DE FACON ECLATANTE PAR L'ACCUEIL ET LES REACTIONS RESERVEES A CE DOCUMENT PAR LES PAYS ARABES.

2. DES PASSAGES-CLES DE LA RESOLUTION 242 DU CONSEIL DE SECURITE ONT ETE DENATURES ET ALTERES. DE PLUS, DES INNOVATIONS
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TERMINOLOGIQUES -- TELLES QUE CELLES UTILISEES DANS LA QUESTION DES PROBLEMES TERRITORIAUX, AINSI QUE L'INTRODUCTION DE NOUVEAUX ELEMENTS, COMME LA QUESTION "DES DROITS DE PALESTINIENS" -- FONT DE CE DOCUMENT UNE DECLARATION NETTEMENT PRO-ARABE QUI S'ECARTE RADICALEMENT DES POSITIONS D'EQUIDISTANCE ENONCEES JUSQU'A PRESENT PAR PLUSIEURS PAYS DE LA COMMUNAUTE EUROPEENNE ET, QUI PLUS EST, S'ELOIGNE DE L'ESPRIT ET DE LA LETTRE DES RESOLUTIONS 242 ET 338 DU CONSEIL DE SECURITE, DONT

CEPENDANT LA DECLARATION DES NEUF SE RECLAME.

3. ON EST FRAPPE DE CE QUE LES NEUF AIENT DELIBEREMENT IGNORE DANS LEUR DECLARATION QU'ISRAEL A ETE VICTIME D'UNE AGRESSION DANS LA GUERRE DE KIPPOUR; DE MEME LA DECLARATION NE FAIT AUCUNE REFERENCE AUX CONSTANTES VIOLATIONS DE LA CONVENTION DE GENEVE DE 1949 CONCERNANT LES PRISONNIERS DE GUERRE, COMMISES PAR LES ARABES.

4. QUOIQUE LA DECLARATION DES NEUF EXPRIME, DANS UNE CERTAINE MESURE, UN SENTIMENT D'AMERTUME ENVERS LES DEUS SUPER-PUISSANCES, IL N'EN EST PAS MOINS VRAI QUE, PRATIQUEMENT, LA DECLARATION EPOUSE LA PLUPART DES THESES SOVIETO-ARABES. ALORS QUE LES ALLIES DE L'UNION SOVIETIQUE L'ONE SOUTENUE A FOND DANS SES EFFORTS EN VUE DE L'ASSISTANCE QU'ELLE A FOURNIE DANS TOUS LES DOMAINES AUX PAYS ARABS, PAR CONTRE LES ALLIES DES ETATS-UNIS ONE ADOPTE UNE LIGNE DE CONDUITE QUI SE DECLARE NEUTRE, MAIS QUI NE FAIT EN REALITE QUE FRAPPER ISRAEL EN PREMIER LIEU.

5. ISRAEL A TOUJOURS APPRECIE L'INTERET LEGITIME MANIFESTE PAR L'EUROPE A L'EGARD DU PROBLEME DU MOYEN-ORIENT, MAIS IL NE POURRA PAS ACCEPTER UNE METHODE OU DES POSITIONS TRANCHEES SONT ADOPTEES SANS CONSULTATION DES PAYS EN CAUSE. EN EFFET, LA DECLARATION DES NEUF CONSTITUE LE GENRE MEME DE "DIKTAT" AUQUEL LES EUROPEENS SE DECLARENT TANT OPPOSES, ET CONTRE LEQUEL ILS SE SONT ELEVES QUAND IL VENAIT D'AUTRUI.

6. ISRAEL N'EST PAS INDIFFERENT AU PROBLEME DU PETROLE. MAIS IL SERAIT INCONCEVABLE D'ATTENDRE D'ISRAEL QU'IL SE RESIGNE A SACRIFIER SON EXISTENCE SUR L'AUTEL DU CHANTAGE MENE AUTOUR DU PETROLE, D'AUTANT PLUS QU'ON SAIT FORT BIEN QUE LA CRISE DE L'ENERGIE EXISTE SUR UN PLAN TOUT A FAIT DETACHE DU CONFLIT DU MOYEN-ORIENT ET QUE, D'AUTRE PART, LA CAPITULATION DEVANT LE CHANT-

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AGE NE PEUT QU'AUGMENTER LES EXIGENCES DE MAITRE-CHANTEURS.

7. EN EFFET, LES SIGNES PRECURSEURS DE LA CRISE ENERGETIQUE SE SONT FAIT SENTIR AVANT LE CONFLIT ACTUEL. CETTE CRISE A DES RACINES OBJECTIVES ET PROFONDES D'UNE PART DANS LA DEPENDANCE TOUJOURS CROISSANTE DE L'ECONOMIE MONDIALE DE L'APPROVISIONNEMENT EN PETROLE, ET D'AUTRE PART DANS LE FAIT QUE LES PAYS PRODUCTEURS ONT CRU AVOIR INTERET A DIMINUER LEUR PRODUCTION POUR LES RAISONS SUIVANTES: A) LEUR DESIR DE CONSERVER DANS LEUR SOUS-SOL DES RESERVES DONT DE TOUTE FACON LA VALEUR MARCHANDE NE FAIT QUE CROITRE; B) LA DEPRECIATION GENERALE DE LA VALEUR DES DEVICES C) LEUR INCAPACITE D'UTILISER LES ENORMES REVENUS DEJA ACCUMULES. END TEXT.STRAUSZ-HUPE

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